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US - China Competition in Global Disorder

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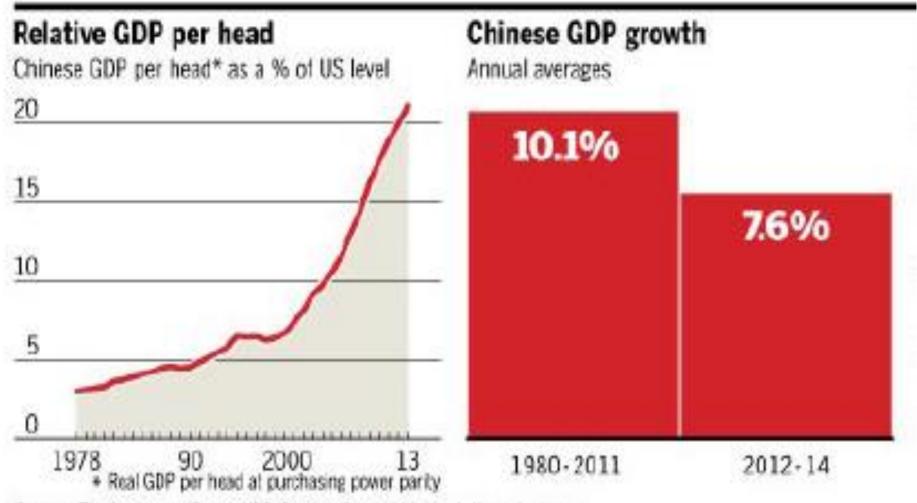
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The rise of China and the redistribution of power at world level

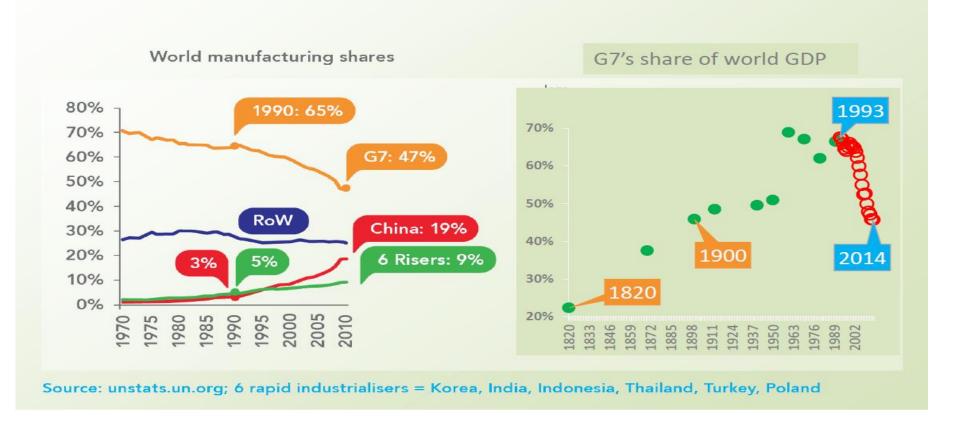


Sources: The Conference Board; NBS; Stephen Roach (Yale Liviv); Haver Analytics

China has undergone a radical economic change while maintaining the same political organization of the country

The diminishing relative economic importance of advanced countries

Manufacturing & GDP shares shifted from G7 to a few developing countries



Source: R. Baldwin (2016)

China: a "responsible stakeholder" in the international system?

- ✓ After the collapse of the Soviet Union, US and Europe welcomed CHINA the big communist country into the global economic order.
- ✓ Western leaders believed that giving China the chance to grow and a stake in institutions such as the WTO would bind it into the rules-based system set up after the second world
- ✓ They hoped that economic integration would encourage China to evolve into a market economy and a democratic system
- ✓ So a "Business first" approach and national interest prevailed. US and each of European countries treated on their own bilaterally with China

China's own way

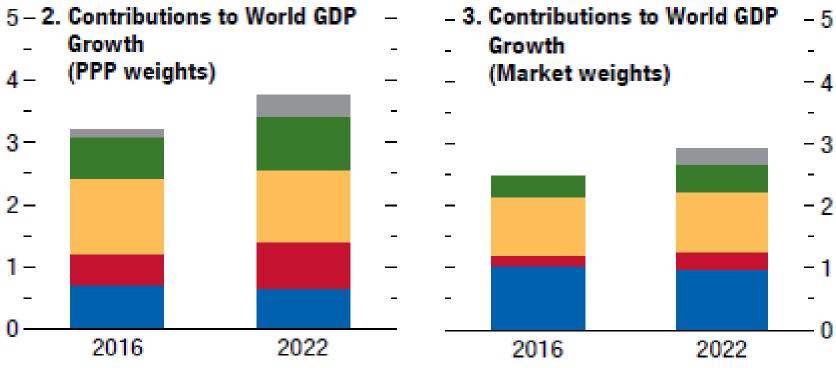
- ✓ The benefits of China's integration were real. Cheaper goods for Western consumers; many western companies have done well out of China. Hundreds of millions of Chinese and other Asian pacific people were raised from poverty.
- ✓ China embraces some Western rules, but also seems to be drafting a parallel system of its own.
- ✓ As to the politics there is a reassert of the dominance of the Communist Party and of President Xi position within it.
- ✓ As to economics China is not a market economy and, on its present course, is very difficult it will be. Instead, state increasingly controls business. It sees a vast range of industries as strategic.

The new challenges of China: high-tech and internationalization

- In recent years, after the cost-based competition growth, China entered into the phase of technological strengthening
- Through "2025 Project" the target is to achieve 'excellence' in a series of fundamental advanced high-tech areas
- Equally important is the international dimension of the China's challenge and her increasing role on the international scene.
- ➤ The sharp increase in investments abroad. Since 2015 China's outflow FDI exceed inflow FDI, which were decisive in the phase of industrial development
- > The increasing role of China in GVCs.
- One Belt, One Road Initiative (the New Silk Road)

From the bipolar to tripolar world economy: a mismatch between increasing interdependence and old governance integration





Source: IMF Global Outlook

US strategic competition with China

US strategic competition with China

- ✓ The rise to global economic superpower status of China poses undoubtedly a challenge to the international economic order
- ✓ The deal reached when China joined the WTO in 2001 was no longer acceptable. There is need of "reciprocity"
- ✓ A profound turning point in the relations between the United States and China over the past two years: from "strategic engagement" to "strategic competition"
- ✓ The US relationship with China transformed into a bilateral power struggle by commercial, technological and strategic dimension
- ✓ President Trump promise to "Make America Great Again" means a retreat into unilateralism that did undermine transatlantic alliance and harm other US traditional allies

The current world context

- A multipolar world without any effective national leadership.
 US unwilling, China not yet able or willing. The rise of nationalisms
- "<u>Thucydides Trap"</u>: a China that seems too strong and threathens the incumbent hegemon of the system.
- <u>and/or "Kindleberger trap"</u> of the 1930s: a China that seems too weak (free rider) rather than too strong with no provider of international public good
- World economy: economic and security increasingly combines
- A 'trade-economic war' between US and China could undermine the very norms Western countries should be protecting

The G-0 world context: an "unstable" scenario

- The US relationship with China is transformed into a bilateral power struggle. Transactional relations among countries
- Increasing tensions and conflicts between rising and incumbent powers dominates global politics
- A systemic vacuum with no provider of public goods that would prevent another, perhaps even worse, global trade and/or financial crisis
- Fragile transatlantic relations: the Eu reluctantly aligns with the US at the increasing risk of antagonizing China. The Wto's Airbus Boeing ruling increase the chances of a transatlantic trade war
- The very principles of multilateralism, a key pillar of global governance, seem to have become a relic from the past.
- An oligopolistic interdependence dominated by transactional relations and balance of power. The downside risk: destabilization of the entire global system

A more stable G-0 scenario and an opportunity to revitalize US – EU - China relationship

Different types of capitalism and the future of the global economy

The **global economy** is increasingly dominated by large poles with fundamentally different economic systems

As participants in global interaction have become economically, systemically and culturally more diverse, it has become harder to agree on rules and governance mechanisms.

The **US economy** has many strengths and qualities, but it has become deeply divided into unequal groups of winners and losers.

China's "communist capitalism" remains a 'state economy', with a growing middle class still small compared to the vast numbers of poor

Europe's welfare capitalism is a third model clearly characterized by several social dimensions, but also affected by a number of major challenges

In the years ahead, we are going to have to figure out how to create a "fair global economic regime" among these different giant poles

The European approach

- ✓ The EU's traditional ways of engaging China in the world economy have failed and in the new geopolitical contest Europe could find itself squeezed between the US and China
- ✓ The Eu shares some of the US recriminations towards China but the Trump transactional approach creates fundamental problems for Europe.
- ✓ A relationship of competition-cooperation between China and Europe today
- ✓ China's state-backed and state-subsidized firms in many advanced sectors represent a big threat to Europe. The need of reciprocity and the end of asymmetrical openness to China
- ✓ Yet Europe should also seek opportunities to develop cooperation ties with China, as in ensuring the Wto reforms and the Paris climate change agreement.
- ✓ Certainly the EU has its divisions on the China issue. The EU must be reformed to increase its external credibility

A policy agenda for a Global Governance 2.0 scenario

- Salvaging those aspects of the old multilateral order that remain useful, but creating new arrangements that are fairer and more appropriate for today's world (PTA, PA, CMA, Clubs......)
- Moreover, existing trade and economic arrangements should be modernized as needed, so that they better reflect current and future realities: services, digital trade, trade and other policies (labour standards, environment....)
- For international institutions to be effective, it is essential to preserve their legitimacy and improve their functioning
- Strengthening domestic social safety nets
- The key to an effective global governance today is a willingness to adapt, explore, learn and adjust endlessly, by involving public and private actors, at multilateral, plurilateral and bilateral level (variable geometry)tr

The future of global governance and the lesson of history

- ☐ The first great Globalization collapsed because of lack of integration and inability of international system to manage tensions domestically deriving from the expansion of international trade and finance
- We have to address similar problems today and even more in the future years
- ☐ The threats of catastrophic climate change and biodiversity collapse; risks to financial stability, threats to internet security, tax avoidance by multinational firms and mass migration......and others
- ☐ There is a greater need for international cooperation than ever before.

THANKS FOR YOUR ATTENTION